Methodological Appendix

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"The Interaction of Public and Private Insurance:

Medicaid and the Long-Term Care Insurance Market"

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Our model considers a 65-year old individual who chooses an optimal consumption path to maximize expected discounted lifetime utility. The per-period utility function is defined on a monthly basis, with a maximum lifespan of 105, resulting in 480 periods denoted by t. In each month, the individual may be in one of five possible states of care, denoted by s: (1) at home receiving no care, (2) at home receiving paid home health care, (3) in residence at an assisted living facility, (4) in residence in a nursing home, or (5) dead. The cumulative probability of being in each state of care s at time t is denoted $Q_{t,s}$. Utility is a function of ordinary consumption $C_{s,t}$ as well as the consumption value (if any) derived from long-term care expenditures $F_{s,t}$. The individual discounts future utility at the monthly time preference rate ρ .

The general model also permits the consumption value of long-term care expenditures to vary depending on whether they are paid by Medicaid or by private insurance. We capture this difference in consumption value through the parameter α_s . In particular, if $\alpha_s=1$, the assumption is that the consumption value of care is the same whether paid for by Medicaid or from private insurance. In contrast, $\alpha_s>1$ would be consistent with a model in which private insurance allows one to purchase higher quality care, which thus provides higher consumption value. Although the baseline model assumes $\alpha_s=1$, we discuss results for $\alpha_s>1$ in section 6.2.

The consumer's utility function is therefore:

(A1)
$$U(C_{s,t} + I_{s,t}^M \cdot F_{s,t} + (1 - I_{s,t}^M) \cdot \alpha_s \cdot F_{s,t})$$

where $I_{s,t}^{M}$ is an indicator variable for whether or not the person is receiving Medicaid while in state s in period t. We assume that the utility function exhibits constant relative risk aversion, such that:

(A2)
$$U(C_{s,t} + I_{s,t}^{M} \cdot F_{s,t} + (1 - I_{s,t}^{M}) \cdot \alpha_{s} \cdot F_{s,t}) = \frac{(C_{s,t} + I_{s,t}^{M} \cdot F_{s,t} + (1 - I_{s,t}^{M}) \cdot \alpha_{s} \cdot F_{s,t})^{(1-\gamma)} - 1}{1-\gamma}$$

The consumer's constrained dynamic optimization problem is therefore:

$$\begin{aligned} & \max_{C_{s,t}} \sum_{t=1}^{480} \sum_{s=1}^{5} \frac{Q_{s,t}}{(1+\rho)^{t}} \cdot U(C_{s,t} + I_{s,t}^{M} \cdot F_{s,t} + (1-I_{s,t}^{M}) \cdot \alpha_{s} \cdot F_{s,t}) \\ & \text{subject to} \\ & (Ai) \ W_{0} \text{ is given} \\ & (Aii) \ W_{t} \ge 0 \ \forall \ t \\ & (Aiii) \ W_{t+1} = [W_{t} + A_{t} + \min[B_{s,t}, X_{s,t}] - C_{s,t} - X_{s,t} - P_{s,t}](1+r) \quad \text{if } I_{s,t}^{M} = 0 \\ & (Aiv) \ W_{t+1} = [W_{t} - \max(W_{t} - \underline{W}, 0) + (\underline{C}_{s} - C_{t})](1+r) \quad \text{if } I_{s,t}^{M} = 1 \end{aligned}$$

where W_0 is pre-determined financial wealth at 65, A_t denotes annuity income, $B_{s,t}$ denotes the daily benefit cap on the private insurance payments, $X_{s,t}$ denotes long-term care expenditures, $P_{s,t}$ denotes the premium on the private insurance policy, and r is the monthly real rate of interest.

To be eligible for Medicaid (i.e. $I_{s,t}^{M} = 1$), the individual must:

- (i) Be receiving care, i.e., $s \in \{2,3,4\}$
- (ii) Meet the asset test, i.e., $W_t < \underline{W}$
- (iii) Meet the income test: $A_t + min[B_{s,t}, X_{s,t}] + r^*W_{t-1} X_{s,t} < \underline{C}_s$

Where \underline{W} is the asset eligibility threshold and \underline{C}_s is the income eligibility threshold for care state *s*. Note that Medicaid eligibility at any given point in time is thus endogenous to consumption choices.

The solution to the constrained dynamic optimization problem (A1) involves the choice of a

consumption plan at time 0, with the consumer's knowledge that he will be able to choose a new plan at time 1, and so on, until the final period. To solve this stochastic dynamic decision problem, we employ stochastic dynamic programming methods, as discussed in Blanchard & Fischer (1989) which reduce the multi-period problem to a sequence of simpler two-period decision problems. We begin by introducing a value function $V_{s,t}(W_t; A)$ for state *s* and time *t* that represents the present discounted value of expected utility evaluated along the optimal consumption path. This value depends on financial wealth (W_t), annuity income (A_t), and state of care (s) in which the individual finds himself, all at the start of period t.

The value function satisfies the recursive Bellman equation:

(A3)
$$\max_{C_{s,t}} V_{s,t}(W_t; A) = \max_{C_{s,t}} U_s(C_{s,t} + I_{s,t}^M \cdot F_{s,t} + (1 - I_{s,t}^M) \cdot \alpha_s \cdot F_{s,t}) + \sum_{\sigma=1}^5 \frac{q_{t+1}^{s,\sigma}}{(1+\rho)} V_{\sigma,t+1}(W_{t+1}; A)$$

where $q_{t+1}^{s,\sigma}$ the conditional probability that an individual who is in care state *s* at time *t* is in care state σ at time t+1.

We solve this problem using standard dynamic programming techniques (e.g. Stokey and Lucas, 1989). We begin by solving for the last period's problem at age 105, which produces a matrix of optimal consumption decisions, one for each combination of discrete value of wealth and state of care. We discretize wealth quite finely, down to \$10 increments at low levels of wealth, and gradually rising at higher levels of wealth, but never exceeding 0.2% of starting wealth. (Thus for example, for the median household, for whom initial financial wealth is approximately \$89,000, the maximum distance between two points on the financial wealth grid is \$130.) In the final period of life, age 105, all remaining wealth is consumed, which maps into a value function matrix that is $N_w \times N_s$, where N_w is the number of discrete wealth points evaluated on the grid (for a median wealth household, N_w is over 1,400) and $N_s = 4$ (assuming no bequest motives, only 4 of the 5 states of the world have value).

For each element in the state spaces, we continue to solve the model backwards, collecting separate decision rules and value functions for every month-by-care-state combination back to age 65. Given our discretization methods and the number of periods and states in the problem, a single set of parameters involves solving our model for approximately 3.5 million discrete points. This is implemented using a program written for Gauss.

References

Blanchard, Olivier and Stanley Fischer. 1989. "<u>Lectures in Macroeconomics</u>." MIT Press, Cambridge MA.

Stokey, Nancy and Robert Lucas. 1989. <u>Recursive methods in economic dynamics</u>. Harvard University Press, Cambridge MA.