

Managing Expectations

George-Marios Angeletos¹ and Karthik Sastry²

¹MIT and NBER, ²MIT

December 6, 2019

How to Manage Expectations?

- ▶ **Instruments:** “will maintain 0% interest rates for τ quarters”
- ▶ **Targets:** “will bring unemployment down to $Y\%$ ”

How to Manage Expectations?

- ▶ **Instruments:** “will maintain 0% interest rates for τ quarters”
- ▶ **Targets:** “will bring unemployment down to $Y\%$ ”



Instrument Communication

August 2011: “The Committee [FOMC] currently anticipates ... **exceptionally low levels for the federal funds rate at least through mid 2013.**”

January 2012: horizon extended to “ ... at least through late 2014.”

September 2012: horizon extended to “ ... at least through mid 2015 .”

Target Communication (reserved?)

December 2012: “... **as long as the unemployment rate remains above 6 1/2 percent**, inflation between one and two years ahead is projected to be no more [than 2.5%], and longer-term inflation expectations continue to be well anchored.

How to Manage Expectations?

- ▶ **Instruments:** “will maintain 0% interest rates for τ quarters”
- ▶ **Targets:** “will bring unemployment down to $Y\%$ ”



Instrument Communication

August 2011: “The Committee [FOMC] currently anticipates ... **exceptionally low levels for the federal funds rate at least through mid 2013.**”

January 2012: horizon extended to “ ... at least through late 2014.”

September 2012: horizon extended to “ ... at least through mid 2015 .”

Target Communication (reserved?)

December 2012: “... **as long as the unemployment rate remains above 6 1/2 percent**, inflation between one and two years ahead is projected to be no more [than 2.5%], and longer-term inflation expectations continue to be well anchored.



Target Communication (resolute?)

“do whatever it takes” (and perhaps won't bother to tell you *how*)

Instrument vs Target Communication

- ▶ Reason to prefer one over the other?
- ▶ **NO** in benchmark with **“Ramsey world”**
 - (i) Full credibility
 - (ii) No future shocks (or policy contingent on them)
 - (iii) Rational Expectations + Common Knowledge

Instrument vs Target Communication

- ▶ Reason to prefer one over the other?
- ▶ ~~NO~~ in benchmark with ~~“Ramsey world”~~
 - (i) Full credibility
 - (ii) No future shocks (or policy contingent on them)
 - (iii) ~~Rational Expectations | Common Knowledge~~

Our focus

Relax (iii) and explore role of bounded rationality

Main Lesson

Optimal Forward Guidance

- ▶ Instrument communication when GE feedback is weak
- ▶ Target communication when GE feedback is strong

Stop talking about R and start talking about u , Y when:

- ✓ long ZLB
- ✓ steep Keynesian cross
- ✓ strong financial accelerator

Rationale: help minimize

- ✓ agents' need to "reason about the economy"
- ✓ distortion due to bounded rationality
- ✓ lack of confidence

Model

$C = \int_i c_i di$ = average action today

Y = outcome (target) in the future

τ = instrument in the future

$$c_i = (1 - \gamma)\mathbb{E}_i[\tau] + \gamma\mathbb{E}_i[Y]$$

$\gamma \in (0, 1)$ parameterizes GE feedback

Model

$C = \int_i c_i di$ = average action today

Y = outcome (target) in the future

τ = instrument in the future

$$c_i = (1 - \gamma)\mathbb{E}_i[\tau] + \gamma\mathbb{E}_i[Y]$$

$\gamma \in (0, 1)$ parameterizes GE feedback

Story (microfoundation in paper)

ZLB today, but not tomorrow

C = spending today; Y = income today plus tomorrow

τ = minus interest rate tomorrow (or for how long thereafter)

γ = Keynesian multiplier

Model

Final outcome depends on realized behavior and policy

$$Y = (1 - \alpha)\tau + \alpha C$$

$\alpha \in (0, 1)$ parameterizes direct policy effect

Story (microfoundation in paper)

Loose policy tomorrow \rightarrow higher output tomorrow

The Model (just 2 equations!)

$$c_i = (1 - \gamma)\mathbb{E}_i[\tau] + \gamma\mathbb{E}_i[Y] \quad (1)$$

$$Y = (1 - \alpha)\tau + \alpha C \quad (2)$$

The Model (just 2 equations!) and the Key Issue

$$c_i = (1 - \gamma)\mathbb{E}_i[\tau] + \gamma\mathbb{E}_i[Y] \quad (1)$$

$$Y = (1 - \alpha)\tau + \alpha C \quad (2)$$

- ▶ **No guidance:** Agents have to forecast both τ and Y

The Model (just 2 equations!) and the Key Issue

$$c_i = (1 - \gamma)\mathbb{E}_i[\tau] + \gamma\mathbb{E}_i[Y] \quad (1)$$

$$Y = (1 - \alpha)\tau + \alpha C \quad (2)$$

- ▶ No guidance: Agents have to forecast both τ and Y
- ▶ **Instrument communication:** know τ , have to think about Y

The Model (just 2 equations!) and the Key Issue

$$c_i = (1 - \gamma)\mathbb{E}_i[\tau] + \gamma\mathbb{E}_i[Y] \quad (1)$$

$$Y = (1 - \alpha)\tau + \alpha C \quad (2)$$

- ▶ No guidance: Agents have to forecast both τ and Y
- ▶ Instrument communication: know τ , have to think about Y
- ▶ **Target communication:** know Y , have to think about τ

Timing

$t = 0$ (FOMC meeting): PM sees θ (ideal point) and announces

either $\tau = \hat{\tau}$ (IC) or $Y = \hat{Y}$ (TC)

$t = 1$ (liquidity trap): Agents form beliefs and choose c_i

$t = 2$ (exit): C , τ and Y are realized

Timing

$t = 0$ (FOMC meeting): PM sees θ (ideal point) and announces

either $\tau = \hat{\tau}$ (IC) or $Y = \hat{Y}$ (TC)

$t = 1$ (liquidity trap): Agents form beliefs and choose c_i

$t = 2$ (exit): C , τ and Y are realized

The Policy Problem

$$\min_{\theta \mapsto \{\text{message}, (\tau, Y)\}} \mathbb{E}[(1 - \chi)(\tau - \theta)^2 + \chi(Y - \theta)^2]$$

s.t. (τ, Y) is implementable in equil given

eq. (1)-(2) and message $\tau = \hat{\tau}$ or $Y = \hat{Y}$

Frictionless, REE Benchmark

Benchmark \equiv representative, rational and attentive agent
(CK of both announcement and rationality)

\implies no error in predicting behavior of others:

$$\mathbb{E}_i[C] = C$$

\implies any equilibrium satisfies

$$c_i = C = Y = \tau$$

\implies irrelevant whether PM announces τ or Y
(equivalence of primal and dual problems)

Friction: Lack of CK / Anchored Beliefs

- Assumption: Lack of CK of announcement

Let $X \in \{\tau, Y\}$ be the announcement. Agents are rational and attentive but think only fraction $\lambda \in [0, 1]$ of others is attentive:

$$\mathbb{E}_i[X] = X \quad \mathbb{E}_i[\bar{\mathbb{E}}[X]] = \lambda \mathbb{E}_i[X]$$

Friction: Lack of CK / Anchored Beliefs

- ▶ Assumption: Lack of CK of announcement

Let $X \in \{\tau, Y\}$ be the announcement. Agents are rational and attentive but think only fraction $\lambda \in [0, 1]$ of others is attentive:

$$\mathbb{E}_i[X] = X \quad \mathbb{E}_i[\bar{\mathbb{E}}[X]] = \lambda \mathbb{E}_i[X]$$

- ▶ Convenient proxy for
 - HOB in incomplete-info settings
 - Level- K Thinking: same essence, but a small “bug”
 - Cognitive discounting: same for GE, but adds PE distortion

Friction: Lack of CK / Anchored Beliefs

- ▶ Assumption: Lack of CK of announcement

Let $X \in \{\tau, Y\}$ be the announcement. Agents are rational and attentive but think only fraction $\lambda \in [0, 1]$ of others is attentive:

$$\mathbb{E}_i[X] = X \quad \mathbb{E}_i[\bar{\mathbb{E}}[X]] = \lambda \mathbb{E}_i[X]$$

- ▶ Convenient proxy for
 - HOB in incomplete-info settings
 - Level- K Thinking: same essence, but a small “bug”
 - Cognitive discounting: same for GE, but adds PE distortion
- ▶ Key shared implication: Anchored Beliefs

$$\bar{\mathbb{E}}[[C] = \lambda C$$

Preview of Argument

1. Friction **attenuates** power of FG under IC

Angeletos & Lian (AER2018), Farhi & Werning (2018), Gabaix (2018)

Preview of Argument

1. Friction attenuates power of FG under IC

Angeletos & Lian (AER2018), Farhi & Werning (2018), Gabaix (2018)

2. Friction **amplifies** power of FG under TC

Preview of Argument

1. Friction attenuates power of FG under IC

Angeletos & Lian (AER2018), Farhi & Werning (2018), Gabaix (2018)

2. Friction amplifies power of FG under TC

3. **Role of GE:** As $\gamma \uparrow$, first distortion \uparrow and second \downarrow

Preview of Argument

1. Friction attenuates power of FG under IC

Angeletos & Lian (AER2018), Farhi & Werning (2018), Gabaix (2018)

2. Friction amplifies power of FG under TC

3. Role of GE: As $\gamma \uparrow$, first distortion \uparrow and second \downarrow

4. **Optimality:** TC \succ IC if and only if γ large enough

IC: Game after Announcing τ

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

IC: Game after Announcing τ

(reasoned by agents)

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

$= (1 - \alpha)\bar{\mathbb{E}}[\tau] + \alpha\bar{\mathbb{E}}[C]$

$= \tau$ (fixed by FG)

IC: Game after Announcing τ

(reasoned by agents)

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

$= (1 - \alpha)\bar{\mathbb{E}}[\tau] + \alpha\bar{\mathbb{E}}[C]$

$= \tau$ (fixed by FG)

$$C = (1 - \delta_\tau)\tau + \delta_\tau\bar{\mathbb{E}}[C]$$

$\alpha\gamma \in (0, 1)$

IC: Game after Announcing τ

(reasoned by agents)

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

$= (1 - \alpha)\bar{\mathbb{E}}[\tau] + \alpha\bar{\mathbb{E}}[C]$

$= \tau$ (fixed by FG)

$$C = (1 - \delta_\tau)\tau + \delta_\tau\bar{\mathbb{E}}[C]$$

$\alpha\gamma \in (0, 1)$

► Game of **complements**

“I expect less spending and income, so I spend less”

► Friction **reduces** effectiveness of FG

Stylizes Angeletos & Lian (2018), Farhi & Werning (2018), Gabaix (2018), Garcia-Schmidt & Woodford (2018)

TC: Game after Announcing Y

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

TC: Game after Announcing Y

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

(reasoned by agents)

$$= \frac{1}{1-\alpha}\bar{\mathbb{E}}[Y] - \frac{\alpha}{1-\alpha}\bar{\mathbb{E}}[C]$$

$\bar{\mathbb{E}}[Y] = Y$ (fixed by FG)

TC: Game after Announcing Y

$$C = (1 - \gamma)\bar{\mathbb{E}}[\tau] + \gamma\bar{\mathbb{E}}[Y]$$

(reasoned by agents)

$$= \frac{1}{1-\alpha}\bar{\mathbb{E}}[Y] - \frac{\alpha}{1-\alpha}\bar{\mathbb{E}}[C]$$

$\rightarrow = Y$ (fixed by FG)

$$C = (1 - \delta_Y)Y + \delta_Y\bar{\mathbb{E}}[C]$$
$$-\frac{(1-\gamma)\alpha}{1-\alpha} \leq 0$$

► Game of **substitutes**

“I expect less spending, so I expect looser policy and spend *more*”

► Friction **increases** effectiveness of FG

Turns FG literature upside down

Implementability

Proposition: implementable sets

$$\{(\tau, Y) : \tau = \mu_{\tau}(\gamma, \lambda)Y\}$$

Instrument communication

$$\{(\tau, Y) : \tau = \mu_Y(\gamma, \lambda)Y\}$$

Target communication

attenuation $\leftarrow \mu_{\tau}(\gamma, \lambda) > 1 > \mu_Y(\gamma, \lambda) \rightarrow$ amplification

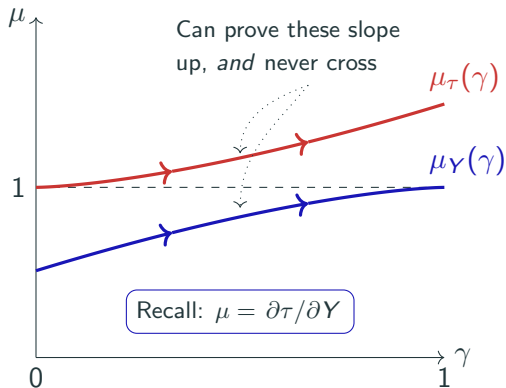
- ▶ Friction \neq “everything is dampened”
- ▶ TC keeps powder dry

The Role of the GE Feedback

Proposition

$$\partial \mu_{\tau} / \partial \gamma > 0$$

$$\partial \mu_{\gamma} / \partial \gamma > 0$$



The Role of the GE Feedback

Proposition

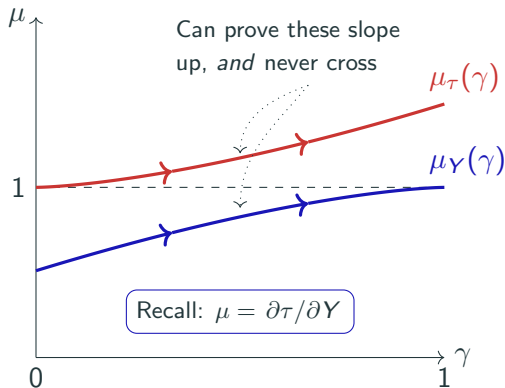
$$\partial \mu_{\tau} / \partial \gamma > 0$$

$$\partial \mu_{Y} / \partial \gamma > 0$$

Quick intuition

Distortion from reasoning about what is not announced

High $\gamma \rightarrow$ very important to figure out Y , not so much τ



as γ (GE) increases \Rightarrow $\left\{ \begin{array}{l} \text{distortion under IC increases} \\ \text{distortion under TC decreases} \end{array} \right.$

Main Result

Theorem: optimal communication

There exists a $\hat{\gamma} \in (0, 1)$ (“critical GE feedback”) such that

- ▶ $\gamma < \hat{\gamma}$: optimal to communicate instrument
- ▶ $\gamma \geq \hat{\gamma}$: optimal to communicate target

Main Result

Theorem: optimal communication

There exists a $\hat{\gamma} \in (0, 1)$ (“critical GE feedback”) such that

- ▶ $\gamma < \hat{\gamma}$: optimal to communicate instrument
- ▶ $\gamma \geq \hat{\gamma}$: optimal to communicate target

Additional results in paper:

precise values of optimal message and attained (τ, Y)

variant with Level-k Thinking

Level-k

Generalized Departure from RE

- ▶ Misspecified beliefs:

$$\bar{\mathbb{E}}[C] = \lambda C + \sigma \epsilon$$

where $\lambda, \sigma > 0$ and ϵ is orthogonal to θ

- ▶ Nests:
 - under-reaction ($\lambda < 1$): FG literature
 - over-reaction ($\lambda > 1$): Shleifer et al
 - noise or animal spirits ($\sigma > 0$)

Generalized Departure from RE

- ▶ Misspecified beliefs:

$$\bar{\mathbb{E}}[C] = \lambda C + \sigma \epsilon$$

where $\lambda, \sigma > 0$ and ϵ is orthogonal to θ

- ▶ Nests:

- under-reaction ($\lambda < 1$): FG literature
- over-reaction ($\lambda > 1$): Shleifer et al
- noise or animal spirits ($\sigma > 0$)

- ▶ Optimal policy result goes through

- intuition: all about limiting the role of $\bar{\mathbb{E}}[C]$
- i.e., “more thinking = more distortion” result extends

Take-Home Lessons

How to communicate / manage expectations?

- ▶ Tilt focus from R path to u, Y targets when feedback loops are strong

New perspective on Taylor rules

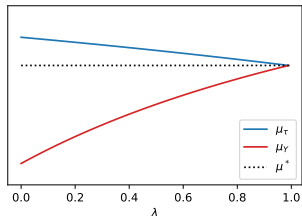
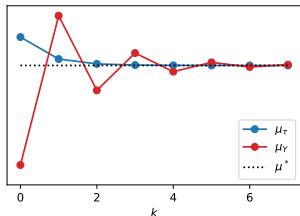
- ▶ Traditional: demand vs supply shocks
- ▶ Here: arrest bounded rationality or nearly self-fulfilling traps

Extend logic from multiple equil (Mario Draghi) to unique equil

- ▶ large multipliers \rightarrow HOB critical \rightarrow “nearly” self-fulfilling \rightarrow

Level- k : Similar but Less Sharp

- ▶ **Instrument comm** (games of complements): **the same**
 - others are less rational \approx others are less attentive
- ▶ **Target comm** (games of substitutes): **a bug**
 - distortion changes sign between even and odd k

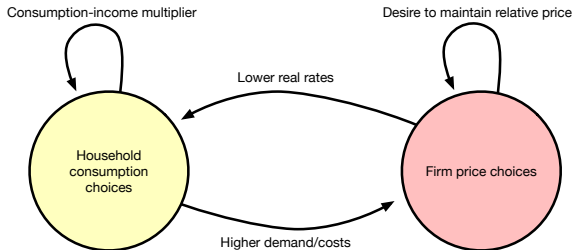


- ▶ Our preferred formulation avoids the bug
- ▶ Cognitive discounting avoids it too (but confounds PE-GE)

◀ go back

FG: Three GE Feedbacks

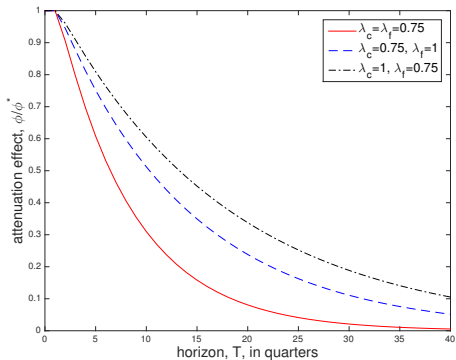
1. Within Dynamic IS: Keynesian cross
2. Within NKPC: dynamic pricing complementarity
3. Across: inflation-spending feedback



- ▶ All three: intensify with length of ZLB / horizon of FG

FG: Numerical Illustration

- ▶ Textbook NK model, with modest friction ($\lambda = .75$)



- ▶ Attenuation by **90%** when ZLB last 5 years
- ▶ Plus, discontinuity at infinite horizons